Substitute House Bill No. 5660

House of Representatives, April 14, 1998. The Committee on Finance, Revenue and Bonding reported through REP. SCHIESSL, 60th DIST., Chairman of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT REDUCING THE MOTOR VEHICLE FUELS TAX AND REQUIRING REDUCTIONS TO BE REFLECTED IN THE RETAIL PRICE OF MOTOR FUELS.

Be it enacted by the Senate and House of Representatives in General Assembly convened: Section 1. Subdivision (2) of subsection (a)

2 of section 12-458 of the general statutes, as 3 amended by section 2 of public act 97-281 and 4 section 1 of public act 97-309, is repealed and 5 the following is substituted in lieu thereof:

(2) On said date and coincident with the 7 filing of such return each distributor shall pay 8 to the commissioner for the account of the 9 purchaser or consumer a tax (A) on each gallon of 10 such fuels sold or used in this state during the 11 preceding calendar month of twenty-six cents on 12 and after January 1, 1992, twenty-eight cents on 13 and after January 1, 1993, twenty-nine cents on 14 and after July 1, 1993, thirty cents on and after 14 and after July 1, 1993, thirty cents on and after 15 January 1, 1994, thirty-one cents on and after 16 July 1, 1994, thirty-two cents on and after 17 January 1, 1995, thirty-three cents on and after 18 July 1, 1995, thirty-four cents on and after 19 October 1, 1995, thirty-five cents on and after 20 January 1, 1996, thirty-six cents on and after 21 April 1, 1996, thirty-seven cents on and after

22 July 1, 1996, thirty-eight cents on and after 23 October 1, 1996, thirty-nine cents on and after 24 January 1, 1997, thirty-six cents on and after 25 July 1, 1997, and [thirty-three] THIRTY-ONE cents 26 on and after July 1, 1998; and (B) in lieu of said 27 taxes, each distributor shall pay a tax on each 28 gallon of gasohol, as defined in section 14-1, 29 sold or used in this state during such preceding 30 calendar month, of twenty-five cents on and after 31 January 1, 1992, twenty-seven cents on and after 32 January 1, 1993, twenty-eight cents on and after 33 July 1, 1993, twenty-nine cents on and after 34 January 1, 1994, thirty cents on and after July 1, 35 1994, thirty-one cents on and after January 36 1995, thirty-two cents on and after July 1, 1995, 37 thirty-three cents on and after October 1, 1995, 38 thirty-four cents on and after January 1, 1996, 39 thirty-five cents on and after April 1, 1996, 40 thirty-six cents on and after July 1, 1996, 41 thirty-seven cents on and after October 1, 1996, 42 thirty-eight cents on and after January 1, 1997, 43 thirty-five cents on and after July 1, 1997, and 44 [thirty-two] THIRTY cents on and after July 1, 45 1998; and (C) in lieu of such rate, on each gallon 46 of diesel fuel, propane or natural gas sold or 47 used in this state on and after September 1, 1991, 48 during such preceding calendar month, of eighteen 49 cents. 50

Sec. 2. Section 13b-68 of the general 51 statutes, as amended by section 3 of public act 52 97-309 and section 24 of public act 97-2 of the 53 June 5 special session, is repealed and the 54 following is substituted in lieu thereof:

(a) There is established and created a fund to be known as the "Special Transportation Fund". The fund may contain any moneys required or permitted by law to be deposited in the fund and any moneys recovered by the state for overpayments, improper payments or duplicate payments made by the state relating to any transportation infrastructure improvements which have been financed by special tax obligation bonds issued pursuant to sections 13b-74 to 13b-77, inclusive, and shall be held by the State Treasurer separate and apart from all other moneys, funds and accounts. Investment earnings credited to the assets of said fund shall become part of the assets of said fund. Any balance not

70 exceeding [twenty] TEN million dollars remaining 71 in said fund at the end of any fiscal year shall 72 be carried forward in said fund for the fiscal 73 year next succeeding.

74 (b) After the accounts for the Special 75 Transportation Fund have been closed for each 76 fiscal year and the State Comptroller has 77 determined the balance remaining in said fund, and 78 after any amounts required by provision of law to 79 be transferred for other purposes have been 80 deducted, the amount of such balance which exceeds 81 [twenty] TEN million dollars shall be used by the 82 State Treasurer and shall be deemed to be 83 appropriated for: (1) Redeeming prior to maturity 84 any outstanding special tax obligation 85 indebtedness of the state selected by the State 86 Treasurer in the best interests of the state; (2) 87 purchasing outstanding special tax obligation 88 indebtedness of the state in the open market at 89 such prices and on such terms and conditions 90 the State Treasurer shall determine to be in the 91 best interests of the state for the purpose of 92 extinguishing or defeasing such debt; (3) 93 providing for the defeasance of any outstanding 94 special tax obligation indebtedness of the state 95 selected by the State Treasurer in the best 96 interests of the state by irrevocably placing with 97 an escrow agent in trust an amount to be used 98 solely for, and sufficient to satisfy, scheduled 99 payments of both interest and principal on such 100 indebtedness; (4) paying or providing for the 101 payment in the fiscal year ending June 30, 1999, 102 or any fiscal year thereafter of debt service 103 requirements, as defined in section 13b-75, at 104 such time or times, in such amount or amounts and 105 in such manner, as provided by the proceedings 106 authorizing the issuance of special tax obligation 107 bonds pursuant to sections 13b-74 to 13b-77, 108 inclusive; or (5) any combination of these 109 methods.

Sec. 3. (NEW) Notwithstanding the provisions 111 of section 13b-61 of the general statutes, the 112 Commissioner of Motor Vehicles shall deposit into 113 the Special Transportation Fund established under 114 section 13b-68 of the general statutes, as amended 115 by this act, funds received by the state from the 116 tax imposed under section 12-431 of the general 117 statutes attributable to motor vehicles under said

118 section 12-431, in accordance with the following 119 schedule: (1) Ten million dollars of the amount 120 received by the state for the fiscal year ending 121 June 30, 2000; (2) twenty million dollars of the 122 amount received by the state for the fiscal year 123 ending June 30, 2001; (3) thirty million dollars 124 of the amount received by the state for the fiscal 125 year ending June 30, 2002; and (4) the total 126 amount received by the state from the tax imposed 127 under said section 12-431 attributable to motor 128 vehicles for the fiscal year ending June 30, 2003, 129 and each fiscal year thereafter.

130 Sec. 4. Section 14-319 of the general 131 statutes is repealed and the following is 132 substituted in lieu thereof:

(a) No person shall sell or offer for sale any gasoline or other product intended for use in the propelling of motor vehicles using combustion type engines over the highways of this state without having applied for and received from the commissioner a license to sell such gasoline or other product. [; and each] EACH person applying for any such license shall, in such application, state the location of each place or station where left such gasoline or other product. Each such any such gasoline or other product. Each such license shall be renewed annually. A license fee for each such place or station shall be charged as follows: For each station containing one pump, fifty dollars; and, for each station containing more than one pump, fifty dollars, plus fourteen dollars for each pump in excess of one. The fees shall be paid to the commissioner.

151 (b) The commissioner shall not refuse to 152 grant or renew any [such] license UNDER THIS 153 SECTION on the ground that (1) any licensed 154 activity shall be conducted by the licensee on 155 real property on which shall also be located one 156 or more other businesses, enterprises, or 157 activities, whether or not licensed under section 158 14-52, owned or operated by one or more persons, 159 other than the licensee, or (2) the licensee shall 160 make use of any common areas or facilities 161 together with the owner or operator of any such 162 other business, enterprise or activity.

163 (c) IN DETERMINING WHETHER TO GRANT OR TO 164 RENEW ANY LICENSE UNDER THIS SECTION, THE 165 COMMISSIONER SHALL CONSIDER WHETHER THE APPLICANT

166 OR LICENSEE HAS BEEN FOUND IN ANY JUDICIAL OR 167 ADMINISTRATIVE PROCEEDING TO HAVE VIOLATED THE 168 REQUIREMENTS OF SUBSECTION (c) OF SECTION 14-332a,

169 AS AMENDED BY THIS ACT.

170 Sec. 5. Section 14-332 of the general 171 statutes is repealed and the following is 172 substituted in lieu thereof:

- 173 (a) The commissioner may [make] ADOPT 174 regulations, IN ACCORDANCE WITH CHAPTER 54, 175 governing the administration of all statutes 176 relating to gasoline or any other product intended 177 as a fuel for motor vehicles or internal 178 combustion engines or relating to the sale of such 179 gasoline or such other product, EXCEPT AS PROVIDED 180 IN SUBSECTION (b) OF THIS SECTION.
- 181 (b) THE COMMISSIONER, IN CONSULTATION WITH 182 THE COMMISSIONER OF REVENUE SERVICES, SHALL ADOPT 183 EMERGENCY REGULATIONS, IN ACCORDANCE WITH CHAPTER 184 54, TO ESTABLISH A PROGRAM TO MONITOR AND ENFORCE 185 COMPLIANCE WITH THE REQUIREMENTS OF SUBSECTION (c) 186 OF SECTION 14-332a, AS AMENDED BY THIS ACT.
- 187 Sec. 6. Section 14-332a of the general 188 statutes is repealed and the following is 189 substituted in lieu thereof:
- 190 (a) As used in SUBSECTION (b) OF this 191 section: [(1) "Retail dealer" means retail dealer 192 as defined in section 14-318. (2)] (1) "Surcharge" 193 means any charge by a retail dealer to any person 194 for the pumping or sale of gasoline or other 195 product intended for use in the propelling of 196 motor vehicles using combustion type engines which 197 exceeds the amount of the posted retail price 198 displayed on such price signs as may be required 199 by law; [. (3) "Tie-in-sale"] AND (2) 200 "TIE-IN-SALE" means any sale by a retail dealer of 201 any petroleum product, except gasoline, or of any 202 other product or merchandise or of any service 203 which is made a condition for the purchase of 204 gasoline.
- 205 (b) Any retail dealer [who] THAT adds a 206 surcharge to the price of gasoline or other 207 product intended for use in the propelling of 208 motor vehicles using combustion type engines sold 209 by him at retail, or requires a tie-in-sale as a 210 condition of such sale, shall be subject to the 211 penalties provided in section 14-331. Nothing in 212 this subsection shall be construed to prohibit any

213 charge for financing in accordance with sections 214 36a-675 to 36a-685, inclusive.

(c) (1) DURING THE PERIOD COMMENCING ON JULY 216 1, 1998, AND ENDING ON OCTOBER 1, 1998, UPON THE 217 REDUCTION IN THE TAX REQUIRED BY SECTION 12-458, 218 AS AMENDED BY THIS ACT, THAT IS EFFECTIVE JULY 1, 219 1998, EACH RETAIL DEALER SHALL, IN ACCORDANCE WITH 220 SUBDIVISION (2) OF THIS SUBSECTION, REDUCE THE 221 PER-GALLON PRICE OF GASOLINE OR OTHER PRODUCT 222 INTENDED FOR USE IN THE PROPELLING OF MOTOR 223 VEHICLES USING COMBUSTION TYPE ENGINES SOLD BY 224 SUCH RETAIL DEALER AT RETAIL IN AN AMOUNT EQUAL TO 225 THE AMOUNT OF THE REDUCTION IN SUCH TAX THAT IS 226 IMPOSED ON EACH GALLON OF SUCH GASOLINE OR OTHER 227 PRODUCT. SUCH RETAIL DEALER SHALL MAINTAIN ANY 228 SUCH PRICE REDUCTION IN EFFECT FOR A PERIOD OF NOT 229 LESS THAN NINETY DAYS AFTER SUCH TAX REDUCTION.

- 230 (2) THE PRICE REDUCTION REQUIRED BY 231 SUBDIVISION (1) OF THIS SUBSECTION SHALL TAKE 232 EFFECT NOT LATER THAN (A) TWO DAYS FOLLOWING THE 233 EFFECTIVE DATE OF THE APPLICABLE TAX REDUCTION, OR 234 (B) THE CLOSE OF BUSINESS ON THE BUSINESS DAY ON 235 WHICH THE RETAIL DEALER HAS COMPLETED THE SALE OF 236 AN AMOUNT OF SUCH GASOLINE OR OTHER PRODUCT EQUAL 237 TO THE TOTAL NUMBER OF GALLONS OF SUCH GASOLINE OR 238 OTHER PRODUCT IN THE INVENTORY OF THE RETAIL 239 DEALER AT MIDNIGHT ON THE EFFECTIVE DATE OF SUCH 240 TAX REDUCTION, WHICHEVER IS LATER.
- 241 (3) ANY RETAIL DEALER THAT VIOLATES THIS 242 SUBSECTION SHALL BE SUBJECT TO THE PENALTIES SET 243 FORTH IN SECTION 14-331. A VIOLATION OF THIS 244 SUBSECTION SHALL BE DEEMED AN UNFAIR OR DECEPTIVE 245 TRADE PRACTICE UNDER SUBSECTION (a) OF SECTION 246 42-110b.
- 247 (4) THE FOLLOWING SHALL BE AFFIRMATIVE 248 DEFENSES TO ANY ACTION OR ADMINISTRATIVE 249 PROCEEDING BROUGHT AGAINST A RETAIL DEALER UNDER 250 SECTION 14-331 OR CHAPTER 735a FOR AN ALLEGED 251 VIOLATION OF THIS SUBSECTION: (A) AN INCREASE IN 252 THE WHOLESALE PRICE OF SUCH GASOLINE OR OTHER 253 PRODUCT THAT OCCURS AFTER ANY SUCH TAX REDUCTION; 254 (B) AN INCREASE IN ANY OTHER TAX IMPOSED ON SUCH 255 GASOLINE OR OTHER PRODUCT THAT OCCURS AFTER ANY 256 SUCH TAX REDUCTION; OR (C) ANY OTHER BONA FIDE 257 BUSINESS COST INCREASE INCURRED BY A RETAIL DEALER 258 AND UPON WHICH THE RETAIL DEALER RELIED IN MAKING 259 THE DECISION TO FOREGO THE IMPLEMENTATION OR

260 CONTINUATION OF ANY SUCH PRICE REDUCTION IN WHOLE 261 OR IN PART.

Sec. 7. Section 16a-14 of the general 263 statutes is repealed and the following is 264 substituted in lieu thereof:

265 In addition to the duties set forth in any 266 other law, the Secretary of the Office of Policy 267 and Management may: (1) Be designated as the state 268 official to implement and execute any federal 269 program, law, order, rule or regulation related to 270 the allocation, rationing, conservation, 271 distribution or consumption of energy resources, 272 (2) investigate any complaint concerning the 273 violation of any federal or state statute, rule, regulation or order pertaining to pricing, 274 regulation or order pertaining to pricing, 275 allocation, rationing, conservation, distribution 276 or consumption of energy resources and shall 277 transmit any evidence gathered by such 278 investigation to the proper federal or state 279 authorities, (3) coordinate all state and local 280 government programs for the allocation, rationing, 281 conservation, distribution and consumption of 282 energy resources, (4) cooperate with the 283 appropriate authorities of the United States 284 government, or other state or interstate agencies 285 with respect to allocation, rationing, 286 conservation, distribution and consumption of 287 energy resources, (5) conduct programs of public 288 education regarding energy conservation, (6) carry 289 out a program of studies, hearings, inquiries, 290 surveys and analyses necessary to carry out the 291 purposes of this chapter and sections 4-124c, 292 4-124i, 4-124l, 4-124p, AS AMENDED, 8-3b, 8-31a, 293 8-32a, 8-33a, 8-35a, 8-37a, 8-189, subsection (b) 294 of section 8-206, sections 16a-20, 16a-102, 295 22a-352 and 22a-353, provided if an individual or 296 business furnishing commercial or financial 297 information concerning [said] SUCH individual or 298 business requests in writing at the time such 299 information is furnished that it be treated as 300 confidential proprietary information, such 300 confidential proprietary information, such 301 information, to the extent that it is limited to 302 [(a)] (A) volume of sales, shipments, receipts and 303 exchanges of energy resources, [(b)] (B) 304 inventories of energy resources, and [(c)] (C) 305 local distribution patterns of energy resources, 306 shall be exempt from the provisions of subsection 307 (a) of section 1-19, AS AMENDED, (7) enter into

308 contracts with any person to do all things 309 necessary or convenient to carry out the 310 functions, powers and duties of the secretary and 311 the Office of Policy and Management under this 312 chapter and sections 4-5, AS AMENDED, 4-1241, 313 4-124p, AS AMENDED, 8-3b, 8-32a, 8-33a, 8-35a, 314 8-189, subsection (b) of section 8-206, sections 315 16a-20, 16a-102, 22a-352 and 22a-353, (8) adopt 316 regulations in accordance with chapter 54, to 317 establish standards for solar energy systems, 318 including experimental systems, which offer 319 practical alternatives to the use of conventional 320 energy with regard to current technological 321 feasibility and the climate of this state, (9) 322 ADOPT DISCLOSURE AND ACCOUNTING PROCEDURES FOR 323 RETAIL SELLERS OF MOTOR FUELS TO ENSURE COMPLIANCE 324 WITH THE REQUIREMENTS OF SUBSECTION (c) OF SECTION 325 14-332a, AS AMENDED BY THIS ACT, (10) REPORT TO 326 THE GENERAL ASSEMBLY, NOT LATER THAN JANUARY 1, 1999, CONCERNING THE IMPACT ON THE RETAIL PRICE OF 328 MOTOR FUELS IN THIS STATE AS A RESULT OF ANY PRICE 329 ADJUSTMENTS REQUIRED BY SUBSECTION (c) OF SECTION 330 14-332a, AS AMENDED BY THIS ACT, and [(9)] (11) 331 undertake such other duties and responsibilities as may be delegated by other state statutes or by 333 the Governor.

334 Sec. 8. Section 16a-15 of the general 335 statutes is repealed and the following is 336 substituted in lieu thereof:

(a) Each person shall publicly display and maintain on each pump or other dispensing device from which any gasoline or other product intended as a fuel for aircraft, motor boats or motor vehicles is sold by [him] SUCH PERSON, such signs as the Commissioner of Consumer Protection, by regulation ADOPTED PURSUANT TO CHAPTER 54, may require to inform the public of the octane rating and price of such gasoline or other product. Each person selling such gasoline or other product on the person selling such gasoline or other product on at a full-serve and self-serve basis and displaying the price of such gasoline or other product at a location on the premises other than at a pump or other dispensing device shall include in such display both the full-serve and self-serve prices of such gasoline or other product, in such same as the commissioner, by regulation, may require. All signs as to price shall be the

355 per-gallon price and shall not be the price of 356 less or more than one gallon.

357 (b) Each person shall publicly display and 358 maintain on each pump or other dispensing device 359 from which any gasoline or other product 360 containing more than one per cent by volume of 361 ethanol, methanol or any other cosolvent, and 362 intended as a fuel for aircraft, motor boats or 363 motor vehicles is sold by [him] SUCH PERSON, such 364 signs as the Commissioner of Consumer Protection, 365 by regulation ADOPTED PURSUANT TO CHAPTER 54, may 366 require to inform the public of the amount of 367 methanol, ethanol or any other cosolvent contained 368 in such gasoline or other product.

(c) DURING THE PERIOD COMMENCING ON THE 370 EFFECTIVE DATE OF THIS ACT AND ENDING ON OCTOBER 371 1, 1998, EACH PERSON WHO SELLS AT RETAIL ANY 372 GASOLINE OR OTHER PRODUCT INTENDED FOR USE IN THE 373 PROPELLING OF MOTOR VEHICLES USING COMBUSTION TYPE 374 ENGINES SHALL PROMINENTLY DISPLAY AT ANY LOCATION 375 ON THE PREMISES AT WHICH SUCH GASOLINE OR OTHER 376 PRODUCT IS SOLD, AND MAY MAINTAIN ON EACH PUMP OR 377 OTHER DISPENSING DEVICE FROM WHICH SUCH GASOLINE 378 OR OTHER PRODUCT IS DISPENSED, A NOTICE INFORMING 379 THE PUBLIC OF THE REQUIREMENTS OF SUBSECTION (c) 380 OF SECTION 14-332a, AS AMENDED BY THIS ACT. THE 381 NOTICE REQUIRED BY THIS SUBSECTION SHALL BE IN 382 SUCH FORM AS THE COMMISSIONER OF CONSUMER 383 PROTECTION MAY REQUIRE BY EMERGENCY REGULATION 384 ADOPTED PURSUANT TO CHAPTER 54 AND SHALL INCLUDE: 385 (1) THE STATEMENT "THE GENERAL ASSEMBLY AND THE 386 GOVERNOR HAVE REDUCED THE STATE MOTOR VEHICLE 387 FUELS TAX BY (INSERT AMOUNT) CENTS EFFECTIVE 388 (INSERT DATE)"; AND (2) A BRIEF DESCRIPTION OF 389 COMPLAINT FILING PROCEDURES AND AVAILABLE REMEDIES 390 IN THE EVENT OF A VIOLATION OF SUBSECTION (c) OF 391 SECTION 14-332a, AS AMENDED BY THIS ACT.

[(c)] (d) Any manufacturer, hauler, blender, agent, jobber, consignment agent, or distributor who distributes gasoline, or other products intended as fuel for aircraft, motor boats, or motor vehicles, which contain one per cent or more alcohol by volume, shall state the percentage of alcohol and the type of alcohol on any invoice, bill of lading, shipping paper, or other documentation used in normal and customary

401 business practices.

[(d)] (e) Any person who, by himself, his 402 403 agent or employee, violates any provision of this 404 section or such regulations shall be fined not 405 less than fifty dollars nor more than two hundred 406 fifty dollars.

407 Sec. 9. (NEW) (a) (1) During the period 408 commencing on July 1, 1998, and ending on October 409 1, 1998, upon the reduction in the tax required by 410 section 12-458 of the general statutes, as amended 411 by this act, that is effective July 1, 1998, each 412 such distributor shall, in accordance with 413 subsection (b) of this section, reduce the 414 per-gallon price of gasoline or other product 415 intended for use in the propelling of motor 416 vehicles using combustion type engines sold in 417 this state by such distributor to any such retail 418 dealer, in an amount equal to the amount of the 419 reduction in such tax that is imposed on each 420 gallon of such gasoline or other product. Such 421 distributor shall maintain any such price 422 reduction in effect for a period of not less than 423 ninety days after such tax reduction.

424 (b) The price reduction required by 425 subsection (a) of this section shall take effect 426 not later than two days following the effective

427 date of the applicable tax reduction.

428 Sec. 10. This act shall take effect from its 429 passage, except that sections 1 to 3, inclusive,

430 shall take effect July 1, 1998.

431 FIN COMMITTEE VOTE: YEA 43 NAY 0

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"THE FOLLOWING FISCAL IMPACT STATEMENT AND BILL ANALYSIS ARE PREPARED FOR THE BENEFIT OF MEMBERS OF THE GENERAL ASSEMBLY, SOLELY FOR PURPOSES OF INFORMATION, SUMMARIZATION AND EXPLANATION AND DO NOT REPRESENT THE INTENT OF THE GENERAL ASSEMBLY OR EITHER HOUSE THEREOF FOR ANY PURPOSE."

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FISCAL IMPACT STATEMENT - BILL NUMBER sHB 5660

STATE IMPACT See Explanation Below

MUNICIPAL IMPACT None

STATE AGENCY(S) Department of Revenue Services, Department of Consumer Protection,

Office of Policy and Management

EXPLANATION OF ESTIMATES:

STATE IMPACT: The table below shows the revenue impact to the Transportation Fund. Please refer to the supporting schedule for revenue and expenditure projections for the Transportation Fund.

	FY99	FY00	(In Mil FY01		FY03	FY04
2-cent reduction	(26.1)	(26.3)	(26.4)	(26.6)	(26.6)	(26.6)
DMV Sales Tax		10.0	20.0	30.0	56.0	58.0
Net Impact	(26.1)	(16.3)	(6.4)	6.6	29.4	31.4

The General Fund will realize a revenue loss of \$10 million in FY 00, \$20 million in FY 01, \$30 million in FY 02, \$56 million in FY 03, and \$58 million in FY 04 as a result of transferring the sales tax collected by the Department of Motor Vehicles from the General Fund to the Transportation Fund.

The bill allows OPM to adopt disclosure and accounting procedures for retail sellers of motor fuels. These

tasks would be undertaken by OPM's Energy Unit and would require sampling prices of wholesalers and retailers and auditing for compliance with the provisions of the bill. The agency has indicated that they would need two full-time planning analyst positions to carry out these responsibilities completely. The planning analyst salary range is between \$50,000-\$60,000.

The bill is expected to result in additional costs which cannot be absorbed within the anticipated budgetary resources of the Department of Consumer Protection. The additional costs include the following items:

- The cost of establishing an enforcement program. 1) The costs are contingent upon what type of program DCP develops to meet this requirement. Depending upon the specific type of enforcement program the agency develops, costs could range between \$125,000-\$325,000. Currently, the agency has twelve field employees in the Weights and Measures Division. It is not clear how much of the new regulatory responsibilities these employees will be able to handle within their normal workload. Therefore, an assessment of additional staff needs cannot be made at this time. The 1998-99 annual salary for a weights and measure inspector is \$46,783. The agency could support between 2-6 additional employees within the previously mentioned dollar range. The agency budgets do not include fringe benefit costs as they are provided separate accounts administered by Comptroller. As the fringe benefit costs associated with this bill represent a relatively small amount compared to the total appropriated to the Comptroller for fringe benefits for all state employees, they have not been reflected in this estimate. It should be noted that it is not clear how the agency will be able to implement the program, prior to July 1, 1998, as it appears that any additional funding would not be available to the agency until that time.
 - 2) Under the Unfair Trade Practices Act, the Department of Consumer Protection has basically two methods for resolving complaints, 1) formal administrative hearings, or 2) forwarding the

complaint to the Attorney General's Office for litigation.

DCP does not have prior experience in regulating the requirements contained in the bill. Therefore, it is assumed that the agency would need to acquire some type of expertise before it could hold a formal administrative hearing. It is estimated that the agency would need between \$50,000-\$100,000 for a consultant with the required expertise.

If most of the cases are handled administratively by DCP, the workload increase to the Office of the Attorney General is expected to be minimal and can be handled within the agency's anticipated budgetary resources.

Under the Unfair Trade Practices Act, civil penalties can be imposed for violations, thus, a revenue gain to the General Fund is anticipated. The extent of the additional revenue cannot be determined, as it would depend upon the number of violations which occurred and the amount of the penalty that are imposed.

Since it appears that the enforcement aspect of the bill will be during a limited time period, the costs incurred by DCP are not expected to be on-going.

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OFA BILL ANALYSIS

sHB 5660

AN ACT REDUCING THE MOTOR VEHICLE FUELS TAX AND REQUIRING REDUCTIONS TO BE REFLECTED IN THE RETAIL PRICE OF MOTOR FUELS

SUMMARY: The bill:

- 1) Reduces the Motor Fuels Tax by 2-cents effective July 1, 1998 (this is in addition to the scheduled 3-cent reduction, effective July 1, 1998, pursuant to PA 97-309).
- 2) Transfers the sales tax collected by the Department of Motor Vehicles on motor vehicle sales between individuals (non-dealer sales) from the General Fund to the Transportation Fund. It transfers \$10 million in FY 00, \$20 million in FY 01, \$30 million in FY 02, and the full amount in FY 03 and thereafter.
- 3) Requires Transportation Fund ending balances in excess of \$10 million, instead of \$20 million, be used to reduce future special tax obligation debt service.
- 4) Mandates that motor fuel dealers reduce the retail price of fuel commensurately with the amount of any tax reduction.

The bill requires for the period between July 1, 1998 and October 1, 1998 gasoline and motor fuel dealers reduce the consumer price of fuel commensurately with the amount of any motor fuels tax reduction. Price reductions must be made within two days after the tax reduction takes effect or as soon as their inventory of gasoline at the higher tax rate has been liquidated. The price reduction must be maintained for not less than ninety days after the tax reduction has been in effect.

The bill also (1) establishes penalties and affirmative defenses, (2) requires the Department of Consumer Protection (DCP) to adopt emergency

regulations, (3) allows the Office of Policy and Management to adopt related gasoline retail disclosure and accounting procedures and report on the bill's effect, (4) requires gasoline dealers to display a notice about its provisions on each pump or fuel dispenser, (5) requires the DCP to establish a program to monitor and enforce compliance associated with the retail price reduction requirement contain in the bill, and (6) makes violations of the retail price provisions an Unfair or Deceptive Trade Practice.

EFFECTIVE DATE: Upon Passage, except that sections 1 through 3 shall take effect July 1, 1998.

COMMITTEE ACTION

Finance, Revenue and Bonding Committee

Joint Favorable Substitute Yea 43 Nay 0